# WHY Incentives HURT MAJORITY BLACK DETROIT

# PEODES PLATFORMIEWS PEOPLES Vol. 22 - July 2022 PLATFORMIEWS

### "Numbers Don't Lie... People Do"



announced the head of the DEGC, the Detroit Economic Growth Corporation whose team didn't bring the numbers needed to back up their claims. The statement was made at a recent DEGC hosted event. If jobs are the justification for tax incentives bring jobs data that you can back up.

Detroiters understand enough to know that capitalism is an economic model that is driven by profit and that it is one of many potential models. Detroiters also understand that there are shades of capitalism, some that are mutually beneficial and some that take more than they give. The majority of Detroiters understand economics extremely well but they do not share the same language as businesses and corporations.

Often, we have seen proponents of this economic development model miss the point entirely and turn Detroiters lack of awareness about how tax incentives work against them. Really, Detroiters shouldn't have to educate ourselves about tax incentives, we should be able to count on the city council and others to do their research and make decision that lead to better outcomes for Detroiters.

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- Read archived issues of the DPP Newspaper

 Learn more about Detroit People's Platform This Special Report by Detroit People's Platform NEWS assumes Detroiters lived experience is more than enough to justify the outrage and opposition around the use of tax incentives. Here we hope to offer some tools and resources to support Detroiters already righteous opposition. The economic THEORIES that support tax incentives are just that. Time and time again, research shows that incentivized private projects with public funds and resources hurt communities and cities. Here in Detroit all we have to do is look around and see how uneven the results of 8 years of "the only way possible" has gotten us.

### An important note about OUR Public Libraries

Detroit People's Platform advocate for **THE COMMONS**; resources/ services that function best when they are part of the community and governed by community interest. Accessible and thriving public libraries are an essential part of **THE COMMONS**.

There have recently been efforts to shift the governance of Detroit Public Libraries from an independent Commission to the City of Detroit. Sign up for DPP email and follow us on social media for updates.

It is vital that the Libraries remain independent!

# SPECIAL DISINFO REPORT ALERT

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### Disinfo WHAT?

We live in the age of 'FAKE NEWS' and it is disturbing that some of our local elected officials have chosen to cast **righteous community opposition** as dangerous and misinformed. Similar strategies were used in propaganda campaigns against Proposal P, the People's Charter and Proposal A, the People's Community Benefits Ordinance. **DPP** breaks down the messaging being weaponized against residents' own interest.

Learn more about Disinformation, pg 2

# 6 MYTHS ABOUT TAX INCENTIVES IN DETROIT

### City says: Development will not occur in Detroit "but for" the tax breaks.



- The market drives development, not tax incentives.
- Detroit is in demand and has value.
- Development has and can occur in Detroit without tax breaks.

### City says: It's the only way to grow the general fund.



- The general fund has barely grown over the last few years.
- Most of the increase is due to casino activity and NOT land development from tax incentives.
- Detroit's growth model gives developers the land almost tax free. In return they give us taxable jobs.

(Continued on page 3)

# Why are TIFs a It's how they work.

This increase in tax revenue is all based on SPECULATION that everything is going to go the right way.

Question: If things don't go as planned what happens to our public tax investment?

TIFs can vary in length. We've seen 10, 25 and 30 year TIFs. They can last a long time.

**Tax Increment Financing (TIFs)** diverts money from one place to another; that's how they work. The tax revenue going to schools, libraries and other public services is frozen at the start of the project (**BLACK**). This frozen tax revenue goes to public services yearly for the length of the TIF (GREEN). The problem is the increase in tax revenue that is given to the developer to offset their cost (RED). After the expiration of the TIF schools and public services may begin to

This increase goes to the developer. NOT to the Schools, Libraries or Public Services.

receive increased

tax revenue.

This amount continues to fund Schools, Libraries and Public Services annually for the length of the TIF. The amount does not increase

Tax revenue earned Downtown stays Downtown!

### **ABOUT DISINFORMATION**

**ROZEN** at the

project start

Historically oppressed people know that disinformation is as old as white supremacy. The very basis of racism is 'fake news'. To claim that community in opposition to a policy or project are dangerous or misinformed implies residents are unable to understand. For elected official and city representatives to use that strategy as cover to maintain injustice is reprehensible. The policies that have been enacted upon **Detroiters since Emergency** Management are FELT and KNOWN by those with the courage to speak up and out.

To frame this as dangerous undermines Democracy.

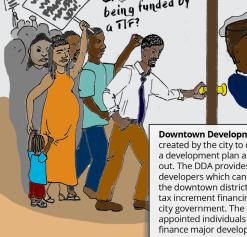
Tax-Increment Financing (TIF): The value of all properties inside the district is calculated. The total amount of property tax generated by all those properties is recorded as the "base amount of property tax revenues". The number of years that the TIF will exist is determined is established, and call the "lifespan". When property taxes increase ABOVE the "base amount of property tax revenues" this increase in property tax revenue is "captured" by the TIF district. This means the TIF district get to keep the increased amount of property taxes as property taxes rise. These property taxes increases would normally have been used to fund schools, libraries, and city improvements.

Q: 15 this project being funded by

Q: What action will city representatives take if the development project doesn't produce the expected amount of economic growth after a set period of time?

Q: what specifically is the TIF District? Why was it selected (what factors were considered?

**Know it when** you see it.



**Downtown Development Authority:** An organization created by the city to develop the downtown area by creating a development plan and funding developers to carry it out. The DDA provides for a variety of funding schemes for developers which can be used to fund improvements only in the downtown district. A few of the funding schemes include tax increment financing, millages, and "contributions" from city government. The DDA structure results in a board of appointed individuals who have the power to plan and finance major developments only in the downtown area.

Q: What are the terms of the TIF: A) Expiration date; B) What community benefits

can citizens expect to see as a result of this project?

Q: Who are the members of the TIF Authority?

for Public Assets

Tax Capture: Utilizing an increase in property value created by development (utilizing it to reimburse developers, or utilizing it to give to the public, etc)

Bond: A certificate issued by a government body or a private corporation to finance infrastructure construction, new equipment or other improvements.

XXIIVI

Grants: Subsidies given as cash to companies. Usually grants must be used for a specific purpose, such as worker training. Some states and cities award grants for general use.

Subsidy: Income

received by a

tenant or an

tenant to cover

the difference

between the

the amount

the tenant is required to pay

toward the rent

dwellings lease amount and

landlord on

behalf of a

Tax Abatements: When vernment exempts companies from paying all or some of their taxes for several years. Common abatements include property tax abatements, sales tax exemptions, and inventory tax abatements. In dollar terms, tax abatements are often the largest subsidy a company receives

Q: Have the requirements to qualify for receiving a subsidy been established?

Low Income Housing Tax Credit (LIHTC): Created as part of the Federal Tax Reform Act of 1986, LIHTC is administered at the federal level by the IRS. LIHTC provides tax credits to investors to build affordable housing. LIHTC is the major tool used to finance development of new affordable housing and to buy or renovate existing affordable housing. LIHTC provides tax credits to investors of qualifying projects.

Tax-Increment Financing (TIF): A tax incentive that is available to businesses. Cities provide businesses with property tax discounts for severa years (usually up to 20 years) in exchange for benefits such as brownfield remediation and substantial job creation. Cities approve TIF districts to redevelop distressed areas and motivate private sector investment.

WE SHOW OUR WORK

-Income for white workers have increased 7x higher than Black workers: https://detroitfuturecity.com/wp-con-Economic-Equity-in-Detroit.pdf

-About 9% of Detroiters are pushed out of Detroit: https://poverty.umich.edu/files/2020/05/200358\_Poverty-Solutions\_Detroit-Housing-Instabilitypolicy-brief\_051120.pdf

-Most of the other bullets are based on budget data from the city: https:// detroitmi.gov/departments/officechief-financial-officer/ocfo-divisions/ office-budget

Q: What specific benefits

is the developer providing in exchange for the tax

abatements they are getting?

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is published to support the ongoing work of the Detroit People's Platform detroitpeoplesplatform.org



@detroitpeoples

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Tax Credits: Used to reduce or eliminate state corporate income taxes by allowing a developer to deduct a certain percentage of specific expenses from what it would normally owe. Examples include credits for research and development, spending on new equipment, and employing hardto-hire workers or workers from a certain city.

Q: How will the city insure us: Mow will the city insure that the developer complies as a with its responsibilities as a recipient of tax credits?

## The Downtown Development Authority

The Downtown Development Authority (DDA) was adopted in 1976 by City Council ordinance. Empowered by state law, downtown development authorities have broad powers to carry out the mission of development. City Council found that enacting the DDA was justified "to halt property value deterioration in the downtown business district, to eliminate the causes of such deterioration, and to promote economic growth in the downtown business district."

Detroit DDA activity is funded by using public money in a variety of ways: tax abatements, tax increment financing (TIF), and TIF-based bonds and loans, to name a few. Between 1976 and 2017, according to its own estimates, the DDA directed over \$5 billion toward the designated 7.2 square miles of downtown Detroit. Of that \$5 billion, nearly \$1 billion (\$850 million) was in just TIF funds. Overall, 37% of downtown development since 1976 was funded using public money.

The DDA works by using public tax dollars either as a direct benefit to developers or as a base to draw in additional dollars (i.e. through TIF-based bond financing). With a few exceptions, most of the projects in the downtown area are run by private companies. Rather than being disbursed to the rest of the city, prosperity from economic development largely stays in the downtown core. Profits either go to private developers or are recycled through the DDA to be used on future projects. According to the TIF plan, the downtown core is to serve as an economic anchor and will spur development in the rest of the city; however, the reality exposes the untruth in that vain hope.

Though the DDA is based in state law, it is remarkably lacking in transparency in its business operations, particularly given the incredible amounts of public money that it moves around. For example, it was not until in

# BIG Questions for the

How much money has the DDA captured?

If there is a balance, what is it?

Is some of that money used to pay debt?

How does the money flow?

Could DDA funds be used to offset costs of projects like Hudson's instead of using tax incentives?

Has the DDA fulfilled its mission of revitalizing Downtown?

2018, when required by a new state law, that the DDA published the TIF plan that steers its development and outlines estimates of spending. Other parts of ordinary business remain unclear, such as how exactly proposed developments are determined to be worth the investment.

Its important to note at this point that the TIF plan published by the DDA is dated 2017. This is important for a couple reasons: (1) this is the year that Detroit became a majority renter city; (2) many of the current community interest items, such as increased funding for the Hudson project and an additional \$200 million reward for development for the Little Caesar Arena project, had not yet come to pass; and (3) the COVID-19 pandemic (and all its ripple effects) had yet to happen.

At the time when the DDA was established, Detroit was experiencing massive white flight to the suburbs. Remarkably, the TIF plan does not once mention "Black," "white," or "white flight." It seems that rather than addressing the root cause of disinvestment via racism, the DDA has chosen to address only the effects.

The "if you build it, they will come" mentality has resulted in an outsized amount of development in just 5% of Detroit's land. Most of the downtown core is now developed, while the rest of Detroit still waits for its due.

The DEGC

supports

the DDA

# Downtown Development Authority (DDA MEMBERS)

Mayor Michael Duggan
Marvin Beatty
Austin Black
David Blaszkiewicz
Ehrlich Crain
Sonya Delley
Melvin Hollowell
Richard Hosey
James Jenkins
John Naglick Jr
Stephen Ogden
Charlie Beckham
Kim Rustem

### Detroit Economic Growth Corporation (DEGC) MEMBERS

Mikyia Aaron, Laborer's Union 1191 April Anderson, Good Cakes and Bakes Marvin Beatty, Greektown Casino John Blanchard, General Motors David Blaszkiewicz, Invest Detroit Kofi Bonner, Bedrock

Eva Garza Dewaelsche, SER Metro
Kenneth L. Harris, National Business League
Dimitrius Hutcherson, First Independence Bank
George W. Jackson, Jr. (Emeritus)
Marshall S. Kleven, Fifth Third Bank
Eric Larson, Downtown Detroit Partnership
Thomas Lewand, Jr., Shinola
Rachel Lutz, Peacock Room
Conrad L. Mallett, Jr., City of Detroit (Chair)

Conrad L. Mallett, Jr., City of Detroit (Chair)
Mike McLauchlan, Ilitch Holdings
Darrell Middleton, Blue Cross Blue Shield
Dave Meador, DTE Energy
Cynthia Pasky, Strategic Staffing Solutions

Andra Rush, Rush Group Family of Companies
Ned Staebler, Wayne State University
Ronald Stallworth, Fiat Chrysler Automobiles
Tony Stovall, Hot Sam's Detroit
Terence Thomas, Sr., Thomas Group Consulting
Gary Torgow, TCF Financial Corporation
Michael Tyson, Michael R. Tyson & Associates
Jim Vella, Vella Strategic Philanthropy

Ex Officio Directors
Mike Duggan, Mayor of Detroit
Kevin Johnson, President and CEO
Brenda Jones, President, Detroit City Council

Jacci Woods, Motor City Casino

**Please Note:** We cannot vouch for the accuracy of this information. It was taken directly from the DEGC website as of the printing of this issue.

Nicole Sherard-Freeman, City of Detroit Appointee

### 6 Myths about Tax Incentives in Detroit

City says: There is no harm done to Detroiters, only benefits.



- Tax incentives lead to underfunding and contribute to the underfunding and closure of schools and libraries.
- Incentives are used to build luxury housing that displaces longtime residents.
- About 9% of Detroiters are pushed out of Detroit due to lack of affordable housing.

### City says: Tax incentives create much needed jobs for Detroiters.



- Detroit has given away hundreds of millions to developers but the city has been losing jobs, not gaining them.
- The jobs that are created unevenly benefit Downtown and Midtown and whites over Black Detroiters.
- Income for white workers have increased 7x higher than Black workers.

### City says: Tax Incentives support small businesses



- While some may benefit there are problems with DEGC managed programs like Motor City Match.
- Very competitive, not accessible and there is racial disparity in support.

### City says: There is no other way.



- Utilize Community Benefit Agreements for greater equity.
- Promote cooperatives and public ownership and lease; negotiate better deals.
- Say NO and let market demand for Detroit lead to development without incentives.

# LANGUAGE OF DISINFORMATION

Let's look at how some people talk about DISINFO: **Misinformation:** false information that is spread without the intent to mislead.

**Disinformation:** deliberately misleading or biased information; manipulated narrative or facts.

Corporate **Propaganda**models use media to shape
public opinion, governance
and outcomes. In Detroit,
consent is manufactured and
underwritten by quasi-public/
private groups like the DEGC
whose mission is to promote
this economic development
model as the only way.

### THE BIG PICTURE: WHY THE EXCESSIVE **USE OF TAX INCENTIVES MATTERS TO MAJORITY BLACK DETROIT**

There is a massive disconnection between the way that these tools are supposed to work in models and on paper and the way their implementation impacts everyday Detroiters.

Tax incentivized deals use prime public assets, including land, that are transferred from public to private control.

Tax incentives divert funds from the budget's General Fund for a very long time; into the distant future. Decisions made today can impact funding for generations.

With tax incentivized deals the number, quality and wages for projected jobs are often overstated and highly contested.

Along with the Stellantis expansion there has been an increase in industrial redevelopment -REINDUSTRIALIZATION across the city. This increase has prompted concerns about the

cumulative health impact of toxic emissions, waste storage and disposal on COMPLAIN Detroiters. If you smell something, say something 1-800-292-4706 and complain.

Tax Incentives, Brownfield TIFs in particular, often support projects that have negative environmental and health impacts.

There is a direct line from the way tax incentives work, the moving of funds into luxury housing, the effect of luxury housing on a neighborhood, and the moving out of long time Detroiters who can no longer afford to live here.

For these tax policies to be considered successful we would need to see better outcomes for majority Black **Detroiters.** 

WE DO NOT!

### **HOW WE CUT THROUGH THE DISINFORMATION**

I CANT

SAY,

I SEE

WHAT

**YOU** 

DO.

BELEIVE

WHAT YOU

BECAUSE

One of the ways that disinformation can be effective is by promoting small individual successes as accessible to all. The winners and losers' strategy is powerful because many of us have been encouraged to win our whole lives. Many want to identify with the winners even if we're vulnerable and threatened. DPP believes that the lived experience of Detroiters is the way we cut through the disinformation and propaganda.

James Baldwin said "I can't believe what you say, because I see what you do." **Detroiters know what's** up. Decision makers just need to take off the prodevelopment glasses and look around.

**Essues Detroiters** 

Mass Poverty

Mass Evidions

Mass Foredosure

Yes, there is still a Water Crisis!

**Overlaxation** 

Recircation of Funds (ARPA, Hardest HIII)

and more.



Save the Dates and Make a Plan to Vote

Detroiters have VOTING RIGHTS including: Early Voting, No Excuse Absentee Voting Same Day Registration

YOU CAN REGISTER TO VOTE

**EVEN IF YOU HAVE BEEN CONVICTED OF A FELONY** 

1. Save these dates in your calendar!

Primary Election

**General Election** 

Tuesday, August 2<sup>nd</sup>

Tuesday, November 8th

Polls are open from 7 a.m. to 8 p.m. local time. You have the right to vote if you are in line at 8 p.m.

2. Check to verify you're registered to vote and/or if your polling location has changed. Note: Due to redistricting your district may have changed.

#### **5.** If you're not registered, do so **ASAP**

You must be registered to vote in Michigan. Michigan now allows Same Day Registration. If you've never registered in Michigan before, go in person to your city clerk's office before 8 pm on Election Day and register to vote with a document showing proof of residency. If you are a student, are in jail or have been convicted of a crime, or are homeless you CAN register and vote. Go to www.mi.gov/vote for more details.

#### 4. Learn about the Candidates

Know where the candidates stand on issues that impact you and your neighborhood to hold them accountable. Attend candidate forums and town halls to meet the people you are being asked to vote for.

Michigan Voters can cast absentee ballots beginning 45 days prior to Election Day. No Excuse Absentee Voting - All eligible and registered voters in Michigan may now request an absent voter ballot without providing a reason. **Early Voting** with an absentee ballot can be mailed or delivered to the City Clerk's office. You can vote early in person at the City Clerk's office or one of the Clerk's "Satellite" voting locations. Voters who do not have an acceptable form of ID with them can still vote by signing a form. If you have a problem voting call 866-OUR-VOTE. YOU CAN REGISTER TO VOTE EVEN IF YOU HAVE BEEN CONVICTED OF A FELONY.



Michigan Voter
Information Center
michigan.gov/vote

City Clerk's Office 2978 W. Grand Blvd. (313) 224-3260 detroitmi.gov/departments/elections





